City of Sacramento Planning and Design Commission Report

915 I Street Sacramento, CA 95814 www.cityofsacramento.org

File ID: 2024-01770 10/10/2024 Public Hearing Item 3.

Stockton Blvd Plan Hearing Draft and Environmental Impact Report (Noticed on 09/30/2024)

File ID: 2024-01770

Location: District 4, Represented by Councilmember Valenzuela; District 5, Represented by Vice Mayor Maple; District 6, Represented by Councilmember Guerra

Recommendation: Conduct a public hearing, review and consider the Stockton Blvd Plan and accompanying Environmental Impact Report (EIR), and upon conclusion pass a **Motion** recommending the City Council approve the following: 1) a **Resolution** certifying the EIR and adopting the mitigation monitoring plan, findings of fact, and statement of overriding considerations for the Stockton Blvd Plan; 2) a **Resolution** approving the water supply assessment report for the Stockton Blvd Plan; and 3) a **Resolution** adopting the Stockton Blvd Plan.

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Presenter: Alexi Wordell, Associate Planner, (916) 808-7856, awordell@cityofsacramento.org, Department of Community Development

Attachments:

- 1-Description/Analysis
- 2-Resolution Approving Water Supply Assessment
- 3-Exhibit A: Stockton Blvd Plan Water Supply Assessment and Certification Form
- 4-Resolution Adopting Stockton Blvd Plan
- 5-Exhibit A: Stockton Blvd Plan Hearing Draft
- 6-Environmental Impact Report for the Stockton Blvd Plan
- 7- Resolution Certifying the Environmental Impact Report
- 8-Exibit A: CEQA Findings of Fact and Statement of Overriding Considerations for the Stockton Blvd Plan
- 9-Exhibit B: Mitigation Monitoring Program for the Stockton Blvd Plan
- 10-Detailed Community Engagement Summary

Description/Analysis

Issue Detail: The Stockton Blvd Plan includes both a Specific Plan and a Neighborhood Action Plan.

The Specific Plan establishes a framework for decision-making around development and other activities within the Specific Plan Area, especially to streamline the development of housing. Meanwhile, the Neighborhood Action Plan focuses on guiding collaborative efforts to address the community's priorities along Stockton Boulevard and in the surrounding neighborhoods and includes action that can be led by the community or City. The Stockton Blvd Plan is the result of a partnership between the City and community members-residents, business owners, and local organizations-working together to promote development along the corridor that advances racial equity and respond to the needs of historically underserved and marginalized populations.

The Specific Plan Area covers approximately 420 acres, including around 280 acres of commercially zoned land along a 4.5-mile stretch of Stockton Boulevard, from Alhambra Boulevard in the north to 65th Street in the south. As of 2022, the area contains an estimated 60 vacant parcels, totaling almost 49 acres, or 14 percent of the total land area. The Neighborhood Action Plan encompasses Stockton Boulevard as well as the 23 neighborhoods adjacent to the commercial corridor.

The Stockton Blvd Plan was the first effort undertaken by the City's Neighborhood Development Action Team (NDAT), responding to community concerns about racial inequity and the risk of gentrification and displacement due to large-scale investments like UC Davis's Aggie Square. Community members called on the City to lead a planning process in these historically underinvested neighborhoods to promote health, wellbeing, and ensure both racial and economic equity. Stockton Boulevard, as a key commercial corridor, presents a critical opportunity to direct investment and housing development in ways that benefit current residents and businesses.

Policy Considerations: The Stockton Blvd Plan is consistent with, and implements, the policies and actions of the 2040 General Plan including the following:

- **E-2.1 Investments for Inclusive, Equitable Growth:** The City should make intentional investments to increase and diversify economic growth in an inclusive and equitable manner that focuses on neighborhoods and their unique needs.
- **E-4.2 Inclusive Economic Development Investments:** The City should invest in projects and programs that advance inclusive economic development and reduce inequities.
- **EJ-3.1 Resource Optimization:** The City shall coordinate across municipal departments and with relevant partner agencies, including the Sacramento Housing and Redevelopment Agency (SHRA), the Sacramento Municipal Utility District (SMUD), Sacramento Metropolitan Air Quality Management District (SMAQMD), Sacramento Area Council of Governments (SACOG), Capitol Area Development Authority (CADA), and others, to optimize the use of resources in addressing displacement, tenant protections, housing issues, and environmental hazards.

- **EJ-4.1 Meaningful, Relevant Engagement:** The City shall design and implement public engagement processes that emphasize participation from low-income communities and communities of color, center neighborhood priorities, and provide meaningful opportunities to influence outcomes.
- **EJ-4.3 Community Partners:** The City shall partner with community-based organizations (CBOs) to develop and implement outreach programs, increase community involvement, and build understanding of city governance. The City shall support these efforts with technical assistance, data, meeting spaces, and other resources as feasible.
- **EJ-4.4 Capacity Building:** The City should strengthen the capacity of community members to ensure that historically marginalized residents meaningfully participate in local decision-making and planning efforts.
- **EJ-4.5 Increasing Participation of Underserved Communities:** The City shall work to increase participation from socioeconomically disadvantaged residents and underrepresented groups by using culturally appropriate outreach methods, holding meetings at accessible locations and times, and removing barriers such as transportation, childcare, and language.
- **EJ-4.8 Community Ownership and Accountability:** The City shall promote collaborative decision-making and empower under-represented community members in the planning process while building accountability by reporting back on how community input influenced outcomes.
- **EJ-5.5 Investment Prioritization:** The City shall prioritize investments in infrastructure that address long-standing inequities, empower disadvantaged residents, and build neighborhood resilience.
- **FB-ED-4 Stockton Boulevard Business Participation:** The City shall collaborate with Stockton Boulevard merchants and property owners to implement programs and incentives that support business vitality and economic sustainability along the corridor.
- **FB-LUP-2 Stockton Boulevard Revitalization:** The City shall continue to develop and implement the Stockton Boulevard Plan, aiming to improve quality of life, economic opportunity, community ownership, and local capacity for residents and businesses along the corridor.
- **H-4.4 Support Wealth-Building Activities for Low-Income Residents:** The City shall support efforts to connect low-income residents with resources for financial empowerment, homeownership, small business assistance, living wage jobs, and workforce training.

- H-5.1 Minimize Displacement of Vulnerable Residents: The City shall work to make neighborhoods places of opportunity while minimizing involuntary displacement of vulnerable populations such as low-income residents, people of color, the elderly, and people with disabilities.
- H-5.3 Develop Neighborhood-Specific Anti-Displacement Strategies: The City shall engage residents in creating customized anti-displacement strategies through neighborhood-level planning, particularly in areas targeted for inclusive economic and community development.
- **HCR-1.1 Preservation of Historic and Cultural Resources, Landscapes, and Site Features:** The City will continue to promote the preservation, restoration, enhancement, and recognition of historic and cultural resources citywide.
- **HCR-3.1 Education and Awareness:** The City shall promote awareness of the importance of preserving the city's historic and cultural heritage by using placemaking strategies, community planning policies, and cultural heritage celebrations.
- **LUP-2.3 Diverse Centers and Corridors:** The City shall encourage the development of centers and corridors that address diverse community needs, support local markets, are well-served by transit, and integrate well with surrounding neighborhoods.
- **LUP-4.2 Incentivizing Infill:** The City shall consider a range of incentives, such as prioritizing capital investments, providing economic incentives, streamlining reviews, and forming public-private partnerships to attract development in centers, corridors, and infill sites.
- **LUP-8.14 Streetscape Beautification:** The City shall undertake and encourage streetscape improvements that enhance community identity, incorporating elements like public art, pedestrian safety features, and decorative street elements.
- **LUP-9.1 Cultural and Entertainment Centers:** The City shall support the equitable development of cultural, art, entertainment, and recreational facilities and events to attract visitors, enhance residents' quality of life, and celebrate Sacramento's unique identity.
- **PFS-3.1 Provision of Adequate Utilities:** The City shall continue to provide reliable water, wastewater, and stormwater drainage utility services.
- **PFS-3.5 Water Treatment Capacity and Infrastructure:** The City shall plan and secure funding for adequate water treatment capacity and infrastructure to meet future water demands, considering options such as expanding treatment plants or developing regional water supply solutions.

PFS-3.6 Combined Sewer System Rehabilitation and Improvements: The City shall continue rehabilitating and improving the Combined Sewer System (CSS) to reduce flooding and outflows, ensuring that new development does not exacerbate these issues.

YPRO-4.1 Interpretation and Celebration: The City shall provide recreation, events, and educational opportunities that honor and celebrate Sacramento's diversity, history, and cultural heritage, responding to the needs of residents of all ages and backgrounds.

YPRO-4.6 Empowering Linguistically Isolated Communities: The City shall provide language learning programs, interpretation and translation services, and assistance in accessing community services to empower linguistically isolated communities.

Economic Impacts: The Stockton Blvd Plan is intended to foster inclusive economic growth that benefits both residential and commercial sectors. The strategy aims to not only help families accumulate wealth and mitigate poverty but also to assist current and prospective businesses in flourishing and generating employment. By addressing vacant and underutilized properties, the planning effort is expected to enhance the tax base, thereby creating additional economic prospects for both existing and future community members.

Environmental Considerations: The Planning and Design Commission must review and consider the EIR materials in connection with its recommendation to the City Council relating to adoption of the Specific Plan. Adoption of a specific plan is considered a project and requires review pursuant to the California Environmental Quality Act (CEQA). A Draft Environmental Impact Report (Draft EIR) was released on June 21, 2024, and was available for public review and comment until August 7, 2024.

During the public review period, the City received letters from California Department of Transportation (Caltrans) District 3; California Water Boards, Central Valley Regional Water Quality Control Board (RWQCB); Sacramento Area Council of Governments (SACOG) serving as the Airport Land Use Commission (ALUC); Sacramento Metropolitan Air Quality District (SMAQMD); Sacramento Area Sewer District (SacSewer); and Sacramento Regional Transit (SacRT).

The Environmental Planning Services Manager reviewed the Draft EIR, including the comment letters. Revisions to the Draft EIR and Stockton Blvd Plan were made; however, these changes do not constitute significant new information for the purposes of CEQA Guidelines section 15088.5 and therefore recirculation is not required. Staff has determined that the EIR complies with the CEQA statutes and regulations. Where text changes in the Draft EIR are warranted based on comments received, updated project information, or changes initiated by City of Sacramento staff, changes are listed in Chapter 3 of the Final EIR (Attachment 4).

The Final Environmental Impact Report, which contains all written comments received during the public review period, and responses by the City, as well as any revisions to the Draft EIR, is posted at the Community Development Department EIR web site at:

http://www.cityofsacramento.org/Community-Development/Planning/Environmental/Impact-Reports.

Sustainability: The Stockton Blvd Plan facilitates infill development, reuse, and reinvestment in an existing urbanized area. Increased housing opportunities near the urban core will reduce long commutes and dependence on the use of the private automobile, reduce the use of fossil fuels and greenhouse gas emissions, and help meet air quality standards.

Commission/Committee Action: Staff presented the Stockton Blvd Plan to the Planning and Design Commission for review and comment on August 11, 2022, and May 9, 2024. On September 21, 2022, staff presented an update on the Stockton Blvd Plan Community Working Version to the Preservation Commission for review and comment.

Rationale for Recommendation: The Stockton Blvd Plan provides a framework for streamlining housing development with the Specific Plan Area and the Neighborhood Action Plan details the vision for the corridor and its surrounding neighborhoods. The Stockton Blvd Plan is consistent with the policies of the 2040 General Plan and incorporates the General Plan's land uses, which include Residential Mixed-Use and Public/Quasi-Public.

Financial Considerations: As part of the annual budget process (R2023-0205), Measure U funds were allocated to the NDAT project (I22000100). After that, the NDAT pilot grant program for the Stockton Boulevard Corridor (\$500,000) was established as a subproject.

Public/Neighborhood Outreach and Comments: During the public review period, staff received comments on the Public Review Draft. This feedback and the changes made to the Stockton Blvd Plan Hearing Draft are summarized below:

- General Feedback: Several comments expressed appreciation for the team's work or gave general feedback. No edits were needed based on these comments.
- 2. Request for Clearer Communication: A comment suggested rewording outreach communication to make it more accessible to residents. This was noted, but no changes were made.
- **Transportation Concerns:** Multiple comments addressed the need for improved transportation infrastructure, including bike lanes, bus rapid transit (BRT), and parking concerns. These comments were noted but referred to the Stockton Boulevard Corridor Plan (Appendix F) or existing policies in the 2040 General Plan. No changes were made to the plan in response to these comments.

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- 4. **Historical and Cultural Context:** Comments requested more attention to displacement and historical context, particularly concerning Indigenous people. These led to updates in Section 2.1 of the Stockton Blvd Plan, including added historical context and updates to language reflecting sensitivity to past injustices.
- 5. Community and Environmental Concerns: Comments about the environment and community, like tree planting, tourism, and public art, were considered. Some led to updates in the plan, such as including the status of the City's Urban Forest Plan, adding preferences for local artists in public art initiatives, specifying the addition of pedestrianscale lighting along the corridor, and acknowledging collaborative efforts to increase cultural tourism in the area.
- **Plan Corrections:** A few comments pointed out mistakes or asked for clearer language (e.g., incorrect street names, confusing language, outdated data). These were corrected where needed.

A full summary of the community engagement activities throughout all phases of the project can be found in Attachment 11: Detailed Community Engagement Summary.

Background: Stockton Boulevard serves as an important corridor, connecting downtown to south Sacramento and adjacent neighborhoods, and accommodating one of Sacramento Regional Transit's busiest bus routes. As of 2022, the Stockton Blvd Plan Specific Plan Area is a predominantly commercial corridor comprising approximately 420 acres in total, with about 280 acres of commercially zoned property.

The Neighborhood Study Area encompasses the Specific Plan Area, and several diverse neighborhoods situated to the east and west of the corridor. Primarily residential, the area covers approximately 7,400 acres. Over 70 percent of this land lies within city limits, while the rest is in unincorporated Sacramento County, which falls outside the city's regulatory authority. The Specific Plan and Neighborhood Study Areas are shown in Figure 1.

The Broadway/Stockton Urban Design Plan was adopted in 1998 by the City's redevelopment agency on September 15, 1998, (Resolution RA98-043) to guide the planning for the Oak Park Redevelopment Area and Stockton Boulevard Redevelopment Area. The Broadway/Stockton Urban Design Plan was originally designed to guide public investment over a five-year period to support private sector and neighborhood development in these areas. However, the plan has long since expired, and more current plans, policies, and strategies have replaced its purpose. Development projects are guided by more recent zoning regulations, the general plan, updated design guidelines, and other relevant plans and policies, making the Broadway/Stockton Urban Design Plan unnecessary. Repealing the Broadway/Stockton Urban Design Plan would simplify the development

project review process by eliminating the requirement to assess projects against an outdated plan. While staff initially planned to repeal the Broadway/Stockton Urban Design Plan, removing references to the Broadway/Stockton Urban Design Plan from Title 17 necessitates an ordinance change, which staff will move forward with at a future date as part of implementation of the Stockton Boulevard Plan.

CAMPLIS COMMONS FOLSOM BLVD EAST SACRAMENTO ALHAMBRA [50] **ELMHURS** MED CENTER 50 NORTH OAK PARK FAIRGROUNDS BROADWAY TAHOE PARK CENTRAL WEST. TAHOE OAK TAHOE PARK PARK EAST 12TH ST 14TH AVE COLONIAL SOUTH TAHOE FRUITRIDGE HEIGHTS OAK PARK POCKET PARK SOUTH COLONIAL MANOR 99 COLONIAL VILLAGE LAWRENCE TALLAC VILLAGE PARK FRUITRIDGE RD (SACRAMENTO UNINCORPORATED SACRAMENTO COUNTY FRUITRIDGE MANOR AVONDALE LEMON HILL LEMON HILL AVE 41ST AVE ELDER CREEK RD 47TH AVE UNINCORPO SACRAMENTO SOUTHEAST GLEN COUNTY VILLAGE ELDER 1 inch = 3,300 feet - Light Rail Line Parks Rail Line Sacramento City Limits Neighborhood Study Area Freeways Ramps Specific Plan Area Streams/Creeks

Figure 1: Specific Plan Boundary Area and Neighborhood Study Area

In adopting the Stockton Blvd Plan, the City seeks to achieve the following objectives:

- Accommodate growth that increases the long-term economic sustainability, equity, and well-being, and protection of people living and working in the Specific Plan Area.
- Provide for the orderly and systematic integration of land uses within the Specific Plan Area.
- Facilitate new mixed-use development, reuse, and redevelopment within the Specific Plan Area.
- Promote new infill residential development and redevelopment within the Specific Plan
 Area that supports a mixed-income community and a variety of housing choices,
 including market-rate and affordable housing options for low-income, very low-income,
 and extremely low-income households.
- Promote neighborhood-serving uses, including a grocery store and venue(s) for afterschool programs and activities for area youth.
- Enhance public recreation, use, and open space access in the Specific Plan Area.
- Enhance the Stockton Boulevard corridor as a future gateway and bridge connection between the City of Sacramento and unincorporated areas of Sacramento County to the south of the Specific Plan Area.
- Balance new investments with proactive protection and healing of the community, especially for residents and business owners that are Black, Indigenous, and People of Color.
- Enhance the pedestrian and bicyclist environment along the corridor with safe routes to schools, parks, businesses, and other landmarks.
- Support and promote local businesses in the Specific Plan Area.
- Protect, celebrate, and enhance the cultural and ethnic diversity, art, and communitycentered character of the Stockton Boulevard corridor and its surrounding neighborhoods.

Gentrification Assessment and Anti-Displacement Values

As part of the Stockton Blvd Plan, an assessment was conducted to understand existing conditions,

focusing on concerns related to residential and commercial gentrification; this assessment is in Appendix C of the Stockton Blvd Plan. The assessment revealed that historically, the Neighborhood Study Area has been home to lower-income households and Communities of Color. However, between 2010 and 2018, the population distribution shifted, with declines in these groups in neighborhoods like Elmhurst and Oak Park and increases in the southern and eastern areas. Rising real estate prices, influenced by market and policy factors, have led to displacement, particularly among renters, which has reduced access to essential services and social networks. About one-third of the area is becoming exclusive to low-income households, while the other two-thirds remain susceptible to gentrification, with increasing rents but not yet full demographic shifts. Overall, there was a net loss of low-income households during this time.

The assessment also found a decline in minority-owned businesses, even as the total number of businesses increased. Despite this trend, anecdotal evidence points to a thriving minority-owned business scene in areas like Oak Park. Additionally, the Neighborhood Study Area has retained a high proportion of non-chain, small businesses, especially in the northern neighborhoods of Elmhurst, Oak Park, and Tahoe and Colonial. While this growth reflects commercial expansion, it may also suggest cultural changes that the data alone may not fully capture.

The assessment recommends several strategies to mitigate gentrification and displacement in the Neighborhood Study Area while continuing investment. Key actions include conducting stakeholder outreach to supplement data, stabilizing neighborhoods with additional policies, and increasing both market-rate and affordable housing to ease displacement pressures. Preservation of affordable rental housing and strengthening neighborhood stabilization policies, such as tenant protections and homeownership assistance, are also advised. For commercial gentrification, strategies include heritage tourism programs, legacy business preservation, cooperative initiatives, commercial rent control, local hiring ordinances, and neighborhood business incubators. These strategies were reviewed and refined with City staff and community stakeholders as part of the Neighborhood Action Plan.

Building on the foundation of the gentrification assessment, anti-displacement values were developed to further guide the Stockton Blvd Plan and ensure that its policies and actions align with community priorities. The Community Working Version Plan was subsequently revised around a framework of core values to ensure it centers on equity and stability. These anti-displacement values include:

- Justice and Equity
- Culture and Knowledge
- Health and Wellbeing
- Growth and Stability
- Connection and Collaboration

These collective values shape both the content of the Stockton Blvd Plan and its implementation

approach. The full text can be found on page 3 of the Plan.

Summary of Community Engagement Activities

= Major Public Engagement Phase

The planning process for the Stockton Blvd Plan was guided by community leaders to ensure it reflected the needs and priorities of residents. In 2020, the City's Engagement Team (including City staff and consultants), with input from the Resident Planning Team (RPT), worked to represent diverse voices and build a shared vision for the Plan. They focused on engaging underserved, marginalized, and multilingual communities, with the support of the Neighborhood Development Action Team Community Ambassadors who helped spread information and gather feedback. This effort set priorities for improving equity, health, and economic outcomes in the area. An overview of the planning process and major engagement opportunities is seen in Figure 2.

mplement near-term actions 1. INVENTORY Review and analyze existing conditions. (Summer 2020 - Fall 2020) 2. ISSUES & PRIORITIES Identify blind spots, focus points, issues, challenges, opportunities, and priorities. (Fall 2020 - Winter 2021) 3. VISIONING Create a shared vision and define community success. (Winter 2021 - Spring 2021) 4. STRATEGIES Develop and prioritize actions. (Spring 2021 - Fall 2021) 5. CREATE DRAFT PLAN Review input and draft document. (Fall 2021 - Summer 2022) 6. COMMUNITY Discuss initial draft and collect updates and WORKING VERSION (Summer 2022 - Fall 2022) 7. UPDATE PLAN Review input and update draft document. (Fall 2022 - Summer 2023) 8. PUBLIC REVIEW Release Public Review Draft Plan and **DRAFT PLAN/EIR** Environmental Impact Report and collect input. (Fall 2023 - Summer 2024) 9. ADOPT PLAN Finalize and adopt the Stockton Blvd Plan and Certify the EIR.

Figure 2 Stockton Blvd Plan Process Timeline and Key Outreach Activities

In early 2021, the first major community meeting helped identify key themes that shaped the Plan, including land use, housing, culture, economic development, public health, and transportation. A series of engagement events followed between September and October 2021, including multilingual surveys, pop-up events, and community celebrations like Celebrate Stockton Boulevard and the Harvest Festival. These activities gathered input on potential strategies and vision for the corridor.

The community feedback largely informed the Community Working Version of the Plan, released in July 2022. Additional outreach followed, including online forums, multilingual consultations, and targeted office hours for business owners. The key changes made between the Community Working Version and the Public Review Version are summarized below:

- 1. Complexity and Readability: The plan was simplified and shortened, with an added Executive Summary and chapter summaries for quick overviews.
- **2. Anti-Displacement Values**: These values were updated and emphasized as guiding the entire plan, replacing the vision statement.
- **3. Community Engagement**: The community engagement section now includes priorities and shows how input shaped the plan, with more details in Appendix A of the Plan.
- **4. Action Items**: Actions were reviewed and reorganized based on community priorities, focusing on those with the most support.
- **5. Safety Concerns**: Policies on safety were updated, and Chapter 8 was renamed to reflect the focus on safety, environment, and public health.
- **6. Greenery and Gathering Spaces**: The plan now includes stronger emphasis on preserving and enhancing green spaces and gathering places.
- 7. Active Land Uses for Families and Youth: New policies and actions were added to promote active land uses and youth engagement.
- **8. Stories and Culture**: More community stories and quotes were incorporated to reflect local character and culture.
- **9. Mobility and Transportation**: The transportation chapter was removed, though the plan references existing transportation plans that document the proposed distribution, location, and extent and intensity of major components of public and private transportation in the area. Mobility comments were reviewed by the Transportation Planning group.

Future Buildout of the Specific Plan Area

The analysis of the Specific Plan Area's development potential estimates a full buildout of 4,077 housing units and 372,116 square feet of commercial space under the 2040 General Plan. This scenario helps assess the infrastructure needs for the Specific Plan Area, offering insight into the ultimate development levels if the Stockton Blvd Plan is fully implemented. However, full buildout would likely take several decades, extending beyond the 2040 planning horizon. By 2040, the Specific Plan is projected to result in 2,007 housing units and 5,819 jobs, based on the same assumptions as the General Plan.

Infrastructure Improvements

Four water system improvements are necessary to facilitate the development planned within the Specific Plan Area; all other utilities are adequate to serve the estimated buildout. Other updates to infrastructure systems have been planned or recommended in citywide documents but are not necessary to support the proposed development estimates.

The Specific Plan Area is generally well served by the existing water transmission and distribution system. The following improvements are necessary to facilitate development along the corridor:

- 1. Upsize 6-inch water mains to 8-inch minimum, as determined on a project-by-project basis.
- 2. Extend the existing 8-inch dead end water main located in Stockton Boulevard northerly of Southwest Avenue northerly to the 8-inch water main located in Stockton Boulevard.
- 3. Extend the existing 6-inch dead end water main located in Young Street easterly to connect to Improvement 2 (8-inch water main in Stockton Boulevard).
- 4. Extend the existing 8-inch dead end water main located in Stockton Boulevard at El Paraiso Avenue northerly to the 12-inch water main located in Lemon Hill Avenue to loop the system.

The required upgrades to the water distribution system would cost \$555,646 (in 2022 dollars). Typically, these improvements are the responsibility of developers. Apart from certain physical infrastructure responsibilities, development projects are subject to impact fees and may be required to make offsite improvements specific to that project.

Stockton Blvd Plan Implementation

To support development, the City actively seeks grant opportunities. In 2022, the City and County secured \$2 million from the Green Means Go Funding Program, which helped fund infrastructure improvements for affordable housing at the San Juan Motel site, including \$350,000 for water system upgrades. While continuing to pursue grants, the City is also exploring an Enhanced Infrastructure Financing District (EIFD) to fund future infrastructure improvements, including water systems.

The City Council has committed \$15 million to affordable housing and anti-displacement programs from the General Fund. Additionally, land, short-term loans, and redevelopment funding have been provided for housing projects along Stockton Boulevard. An EIFD created for the Aggie Square development is expected to generate \$16 million for affordable housing by 2045.

In 2023, the City, County, and Sacramento Regional Transit secured \$5.2 million from SACOG's Regional Program for planning and engineering to improve the transportation corridor, promoting safer transit, walking, and biking options.

The City of Sacramento's Neighborhood Development Action Team has dedicated \$500,000 of Measure U funds towards a pilot grant program scheduled to launch after the Stockton Blvd Plan goes to City Council for adoption. The Office of Arts and Culture has dedicated an additional \$200,000 of funds toward the grant program to support arts and culture initiatives. The grant will invest in collaborative projects and programs that advance the priorities listed in the Stockton Blvd Plan.

Stockton Blvd Plan Environmental Impact Report

Pursuant to CEQA Guidelines Section 15092, staff recommends that the Planning and Design Commission, in approving a motion to recommend approval of the Stockton Blvd Plan, review and consider the EIR and confirm that it has eliminated or substantially lessened all significant environmental impacts where feasible. In accordance with Section 15093 of the CEQA Guidelines, staff further recommends that City Council balance the economic, legal, social, technological, and other benefits of the Plan against any remaining unavoidable environmental risks and determine that these benefits outweigh the risks.

The Stockton Blvd Plan provides a comprehensive guide for infill development and redevelopment along Stockton Boulevard, establishing goals, policies, and actions that support inclusive community revitalization. The Plan aligns with the City's vision of promoting diverse housing options, economic opportunities, cultural expression, and a healthy environment while encouraging growth on underutilized land.

Staff has considered the information related to the EIR and recommends that the Planning and Design Commission pass a motion to forward the findings and mitigation measures outlined in the final Mitigation Monitoring Program to City Council for approval. For full details on environmental impacts and their mitigation, refer to the environmental documents attached.

RESOLUTION NO. 2024-

Adopted by the Sacramento City Council

October 22, 2024

APPROVING THE WATER SUPPLY ASSESSMENT REPORT FOR THE STOCKTON BOULEVARD PLAN

BACKGROUND

- A. State law requires a water supply and demand analysis (Water Supply Assessment) for development projects of a certain size or type, which includes the Stockton Boulevard Plan (which contains a specific plan and neighborhood action plan), based on the City's Urban Water Management Plan.
- B. The Water Supply Assessment evaluates projected water supplies, determined to be available by the City for the project during normal, single dry and multiple dry years over a 20 year period. The City prepared the Water Supply Assessment for the Stockton Boulevard Plan in August of 2023, a draft of which is attached.
- C. On October 10, 2024, the City Planning and Design Commission held a noticed public hearing in accordance with Government Code Section 65353 and 65453, received and considered evidence, and forwarded to the City Council a recommendation to adopt the Stockton Boulevard Plan.
- E. On October 22, 2024, the City Council conducted a noticed public hearing in accordance with Government Code Sections 65355 and 65453, and received and considered evidence concerning the Stockton Boulevard Plan.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

- Section 1. The Environmental Impact Report and Mitigation Monitoring Program for the Stockton Boulevard Plan, which includes all the impacts associated with the adoption and implementation of the proposed Specific Plan, have been adopted by resolution as of the same date set out above.
- Section 2. Based on the verbal and documentary evidence received at the hearings on the Stockton Boulevard Plan and Environmental Impact Report the City Council approves the Water Supply Assessment Report for the Stockton Boulevard Plan and approves the SB 610/SB 221 Water Supply Assessment and Certification Form attached as Exhibit A.
- Section 3. Exhibit A is a part of this Resolution.

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 ${\sf Exhibit}\ A-{\sf Stockton}\ {\sf Boulevard}\ {\sf Plan}\ {\sf Water}\ {\sf Supply}\ {\sf Assessment}\ {\sf and}\ {\sf Certification}\ {\sf Form}$

	City of Sacramento
	SB 610/SB 221 Water Supply Assessment and Certification Form
	may be used to complete water supply assessments for projects located in an ered by the City's most recent Urban Water Management Plan.
was not ir City's Urb	ease do not use this form if the projected water demand for your project area notuded in the City's latest Urban Water Management Plan. To review the pan Water Management Plan, please visit: vw.cityofsacramento.org/Utilities/Reports
Project:	Stockton Boulevard Plan
Date:	8/29/2023
Project A	Applicant (Name of Company): NV5
Applican	t Contact (Name of Individual): Jay F. Radke
	_{umber:} (916) 641-9139
E-mail:	jay.radke@nv5.com
Address	2525 Natomas Park Drive, Suite 350, Sacramento, CA 95
Project A	Applicant to fill in the following:
1. Do	pes the project include:
Туре	of Development Yes No
A prop	posed residential development of 500 or more dwelling units
A obo	pping Center employing more than 1 000 persons or having

Type of Development	Yes	No
A proposed residential development of 500 or more dwelling units		
A shopping Center employing more than 1,000 persons or having more than 500,000 square feet?		
A Commercial Office building employing more than 1,000 persons or having more than 250,000 square feet?		
A proposed hotel or motel, or both, having more than 500 rooms		
A proposed industrial, manufacturing, or processing plant or industrial park planned to house more than 1,000 persons, occupying more than 40 acres of land, or having more than 650,000 square feet of floor area		
A mixed use project that includes one or more of the projects specified above		
A project that would demand an amount of water equivalent to, or greater than, the water required by a 500 dwelling unit project		

If the answer is no to all of the above, a water supply assessment is not required for the project.

2.	Is the projected water demand for the project	location in	ncluded in the	: City's 2020
Urban	Water Management Plan, adopted June 29, 2)21?		-
	Yes: Yes:	No:		

If the answer is no, you cannot use this form. Please refer to the requirements of SB 610 for preparing a water supply assessment.

3. Please fill in the project demands below:

		Demand	l Factor	Propos	sed Develo	pment	Cu	rrent Zonir	ng
Type of Development	Land Use Category	Residential Water Use Factor, afy/dwelling unit	Non- Residential Water Use Factor, afy/employee	Number Dwelling Units	Number Employees	Total Demand	Number Dwelling Units	Number Employees	Total Demand
	Rural Residential (RR)								
Residential - Low	Suburban Neighborhood Low Density (SNLD)	.61	.09						
	Traditional Neighborhood Low Density (TLDR)								
Residential -	Suburban Neighborhood Medium Density (SMDR)	.39	.09						
Medium	Urban Neighborhood Low Density (ULDR)	.00	.00						
	Suburban Neighborhood High Density (SHDR)								
Residential - High	Traditional Neighborhood Medium Density (TMDR)	.12	.04	4077		489.2	4077		489.2
residential - High	Urban Neighborhood Medium Density (UMDR)	. 12	.04						
	Traditional Neighborhood High Density (THDR)								
	Employment Center Mid Rise (ECMR)								
Mixed Hee	Suburban Center (SCnt)	40	00						
Mixed Use	Suburban Corridor (Scor)	.19	.09						
	Traditional Center (TCnt)				1094	98.5		1094	98.5

	Urban Center High (UCntHigh)						
Mixed	Urban Center Low (UcntLow)	.15	.04				
Use - Higher Density	Urban Corridor High (UCorHigh)	.15	.04				
	Urban Corridor Low (UCorLow)						
Central Business	Central Business District (CBD)	45	.02				
District	Urban Neighborhood High Density (UHDR)	.15	.02				
Commercial	Regional Commercial (RC)	.15	.09				
Commercial	Employment Center Low Rise (ECLR)	. 13	.09				
Industrial	Industrial (IND)		.14				
Public	Public/Quasi- Public (PUB)	.37	.17				
Park	Parks and Recreation (PRK)	.37	.17				
Open Space	Open Space (OS)	0	0				
Other							
Other							
Other							
Total Demand (AFY)					587.7		587.7

- 4. Required Elements of Water Supply Assessment (Water Code § 10910)
 - A. Water supply entitlements, water rights or water service contracts (Water Code § 10910(d)):

		nents, water rights and water service ssed in the Urban Water Management
	•	liver a water supply to the project is in facilities required to be constructed and Yes: No:
B.		of water supply if no water has been titlements, water rights or water service):
	Not applicable.	
C.	Information and analysis pertainin 10910(f)):	g to groundwater supply (Water Code §
	Addressed by Urban Water Manag	gement Plan, Chapters 3, 6, and 7.
	Verification of Wa	
	(for residential development of mo	ore than 500 dwelling units)
	lies for the project during normal, sir	Management Plan, are there sufficient gle dry and multiple dry years over a 20
Yes		No:
By: Breft Ewrt (Sep 19, 2023	09:44 PDT)	
Title: Suve	vising Engineer	
Date: 09/19	9/2023	
	This box to be filled	in by the City
Distributior	n:	
Utilities De	ent Services Department (Org: 4913) partment (Org: 3334) - Development partment (Org: 3332) - Capital Impro	Review (Tony Bertrand)

							Sten	Scenario 1	-		Scenario 2		-	3	Scenario 3			Scenario 4		\mid	Scenario S	
							Townhouses	or Multi-plex			Garden Style M	=		Urban	walk-up MF			Midrise MF			Commercial On	
							% of Site		_	Density ssumption		Average Unit	Density Assumption	75 of Site		_ <	Density % of Site					
Subarea Sit Entry to Midtown EM-1	SteiD APN(s) 1 007-0362-001	Assumed Development Type TOTAL Townhouses	TOTAL #Units TOTA	TOTAL Commercial SF GS (GS (Acres) Max FAR 0.49 4.0	4.0 Assumption (du/ac)	Acresge 1	Holts Star (SF) 9 2000	FAR Implication 0.83	24	% of Site Acreage #Units	Stee (SF) FAR Imp 0 1000	0.00 (du/ac)	- 2	#Units Size(SF) 0 900	FAR Implication 0.00	(6u/ac) Acreage 95 0%	#Units 0	Size (SF) Commercial SF FA 1000 0	FAR Implication Comm 0.00	ercial SF % of Site Acreage 0 0%	DX 0.25
Entry to Milliown BM-2	007-0363-027	Urban Walk-up Multifamily	•	22,353	89'0	4.0	18	0 2000		24	É	0 1000	0,00	*60	006		8	•	1000	00'0	22353	00%
sndus		Urban Walk-up Multifamily	25			4.0		0 2000	0.00	2.4	8	0 1000	0.00	a	25 900	0.83	36	0	1000	00:00		0% 0.25
		Tournhouses	<u></u>	7.130		40		2000		72	ě	0001						2	1000	9	-	
		Midrise Multifamily/Missel Use	167	7,655		4.0				27	8	0 1000			0 006					2.67		
	011-0191-013 011-0191-015 011-0193-003 011-0193-004																					
		Pipelne Project	300	•		0.4		ware v		,	3	0001			0			0	0001			
Medical Center Campus MCC-5		Townhouses	4		0.22	4.0	18 100%	4 2000	0.83	27	š	1000	0.00	É	006	0000	S	6	0 0001	0.00	•	0.25
	014-0194-005 014-0194-005 014-0194-012																					
		Midrice Multifamily Mined Lice	138	6.337		4.0		0 2000		24	86				006			138			0	
Traditional Meighborhoods Commercial Storefronts TNCS-2 Traditional Meighborhoods Commercial Storefronts TNCS-3		Townhouses Pipeline Project	67		0.17	4.0	18 100%	3 2000	0.83	77	8	0 1000	0.00		006 0		36		1000	0.00	0	0.25
		Townhouses Pipeline Project	130			4.0	18 100%	4 2000	0.83	27	%0	0 1000	00.0	560	006 0	0000	98	0 %0	0 0001	00:0	0	0.25
Traditional Melghborhoods Commercial Storefronts TWCS-3 Traditional Melghborhoods Commercial Storefronts TWCS-7	015-0181-052 (part) 014-025-2022	Pipeline Project Townhouses	2	1,250	0.10	4.0	18 100%	2 2000	0.83	27	%	0 1000	0.00	%0	006 0	00:0	96	0	0 0001	00:00	0	0.76 0.25
	014-0293-005 014-0293-005 014-0293-007 014-0293-008																					
Traditional Malehhorhoods Commercial Storefronts TWCS-8		Mileice Multifernity Minel De	ē	12.000	1.1	0.4	18	0 2000	0.00	2	ĕ	0001	000	8	006	88	1008	5	1000	2.82	-	0.25
hoods Commercial Storefronts		Mix of Townhouses, Urban Walk-up, Vertig	7	4,000		4.0		3 2000		24	8	0 1000		7	12 900				1000	00'00	4000 N/A	0.19
Traditional Meighborhoods Commercial Storefronts TWCS-10 Traditional Meighborhoods Commercial Storefronts TWCS-11		Urban Walk-up Mosed Use Urban Walk-up Mosed Use	115	3,000	0.45	4.0	18 0%	0 2000	0.00	24	88	0 1000	0.00 36	100%	16 900	0.83	88 88	0 0	1000	0.00	3000 N/A 3000 N/A	0.15
Traditional Melehborhoods Commercial Storefronts TWCS-12		Urban Walk-up Mixed Use	24	3.000	0.66	0,4	81	0 2000	0.00	24	8	0 1000	0.00	100%	24 900	0.83	56	0	0001	000	3000 N/A	010
Traditional Neighborhoods Commercial Storefronts TNCS-13 Community Commercial Center CCC-1	ш	Midrise Wultframity/Mixed Use No Development/Keep on List	0 149	6,638	0.71	4.0	18 0%	0 2000	0.00	28 28	88	0 1000	0.00	8 8	006	800	95 100%	149	1000 001	00:00	0 0	0.25
Community Commercial Center CCC.2		Midrise Multifamily Mixed Use	257	11,761	2.70	4.0	18	0 2000	0.00	24	É	0 1000	00.00	50	0 900	000	95 100%	785 257	1000 11761	2.67	0	0% 0.25
		Pipeine Project	200			4.0																
	023-0111-025 023-0111-028 023-0111-029 023-0111-030 023-0111-031																					
Community Commercial Center CCC-4	023-0211-001	Urban Mixed Use Village	989	136,866	15.71	4.0	18 0%	0 2000	0.00	24	8	0 1000	0.00	33%	189 900	D.28	95 33%	497	1000 22811	0.89	114055	33% 0.50
Tolke Comm	026-0073-006 026-0073-005 026-0073-007 026-0073-008 026-0073-003 (County) 026-0073-010 (County)	Parameter Constraints	*	8																		
	027-0181-011	Pipeline Project	911	11,400		7.7			ı													ı
Uttle Saigon List List List List List List List List	027-0181-014 027-0271-012 038-0011-096	Horizontal Maxed Use (Townhomes, Retail) Midrise Multifamily/Mixed Use Townhouses	2 2 2	15,000	2.67	20 20 20 20 20 20 20 20 20 20 20 20 20 2	18 00%	22 2000 0 2000 25 2000	0.00	22 22	888	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0.00	8 8 8	006	0000	70 100%	0 174	1000 15000	1.89	0 0	0% 0.25 0% 0.25
	(38-0081-007 (38-0081-019 (38-0081-019 (38-0161-005 (38-0161-005	Hortonta MJ (parden apartmen, retal)	8	31,038		20		0		72					006							
Uttle Saigon 15-6	037-0310-023	Horizontal MU (garden apartment, retail)	7.1	17,310	4.54	2.0	18 0%	0 2000		77	%59	71 1000	0.36 36		0 900	0000	02		1000		17310	35% 0.25
	038-0191-001 038-0191-002 038-0191-025	Morrice Multifamily/Mosed Use	177	113,111		07				5	S S	0001			NA CONTRACTOR OF THE CONTRACTO							
Uttle Salgan LS-8 Little Salgan LS-9	038-0191-028	Midrise Multifamily/Mixed Use Midrise Multifamily/Mixed Use	42	10,718	4.92	2.0	18 50%	44 2000	0.00	24	88	0 1000	0.00	560	0 900	000	70 50%	172	1000 10718	2.00	00	0% 0.25
	040-0021-001 040-0021-003 040-0021-030 040-0021-031																					
	039-0241-021	Midrise Multifamily/Mixed Use	89 8	7,530		2.0		47 2000		28					0 000			121	1000	0.80	0 0	
Little Salgon LS-12	040-0031-024 (part) 039-0171-019	Garden-style Apartments	33 34		1.37	2:0	18 00 00	0 2000	0.00	5 %	100%	33 1000	0.55 36	080	006	000	2.6	8 %	1000	0000	0	0.25
	039-0171-024 039-0171-025 039-0171-031 039-0171-046	Garden, chile disartments	ē			0		0000		25					0			c	80	0		
Little Salgon LS-L4 Little Salgon LS-L5 Little Salgon LS-L5	039-0171-033 039-0201-012 (part)	Commercial Retail Horizontal MU (garden apartment, retail)	145	4,683	8.62	2.0	18 0%	0 2000	0.00	24	70%	0 1000	0.00 36	940	006 0	0000	07 07	0 0	1000	00.0	4683 1C 28162 3	00% 0.25 30% 0.25
TOTAL TOTAL - PIPELINE			4,077	372,115	108.47			183			in	298			280			2202	124425		235039	